

Commission on Emergency Planning & Response
Minutes
March 3, 2011

Members Present:

- Pat Collins, Regional Councils
- Warren Porter, Public Works
- Pat Eakes, Disabilities
- Ken Keller, EMS
- Jack Taylor, Firefighters
- BG Lee Tafanelli, TAG
- Mindee Reece, KDHE
- Jim Heitschmidt, Law Enforcement
- Melissa Dinsmore, Hospitals
- Tim East, Energy
- Jim Ogle, Broadcasters
- Col. Ernest Garcia, KHP
- Ken Schremmer, Counties
- Randy Duncan, County Emergency Managers
- John Prather, Transportation, Trucking, Rail
- Carole Jordan, Dept of Commerce
- Mark Krentz representing Catherine Patrick, KDOT
- Sandy Johnson for Dale Rodman, Dept of Ag
- Bill Brown, Dept of Animal Health

Members Not Present: (same as above)

- Karen Schuyler, Business / Industry
- Elizabeth Ticer, Public Health
- Dr. Lyle Noordhoek, Business / Industry
- Robert Blecha, KBI
- Doug Jorgensen, Fire Marshal's Office
- Clayton Huseman, Agriculture, Crop, or Livestock

Call to Order / Roll Call**Chairman**

Meeting was called to order at 10:03 AM by John Prather and roll call was finished by 10:05 AM

Consent Agenda Review:**Chairman**

Pat Collins was not present at the last meeting and the minutes reflect that he was. Tim East motioned to accept the minutes and Jim Ogle seconded the motion with all approving.

Remarks from Committee Members:

Ken Keller, EMS – additional courses are required for the new EMS certification. This has been a challenging process. There are many certifications that are expiring this year so there will be a lot of training between now and then.

City of Winfield – most people got snow this year and a few years ago would have had FEMA reimbursement and with the new rules did not receive reimbursement that normally they would have.

Melissa Dinsmore – supporting the P25 communications project. Hospitals are going to be able to access information that works in conjunction with EM Systems and this will help with ICS and after action reporting. Overseeing grant funds for advocacy. Susan Belt has been helping hospitals to develop strategic plans. South Central has been working with education on the Incident Command System, and working with their emergency response partners. Tying into a database of a regional inventory tracking system. Continuing education on the P25 radio and radio communication. Hospitals will be exercising with their local partners with Severe Weather Awareness Week.

John Prather – parking lot issue of social media and it is being more apparent that social media is going to play in emergency response.

Tim East – They will be going into a refueling outage on March 19. They will be replacing some turbines. There was a turbine mishap with railroad transportation and they are being checked out. It is a planned 45 day outage. This is a graded exercise year, and we are gearing up for that.

Kansas Counties – Hazard Mitigation Plan – has had plan finished for sometime and are waiting for money from Feds. Working with the hospitals and tornado review seminars. How

would we take care of the medical surge if there was a disaster or tornado. In our area we are seeing the hospitals will have a difficult time. Money has been spent by charities and in the emergency areas. Larger hospitals cutting back is going to put a large strain on the smaller hospitals and serving their patients. It is dry out there and the counties are going to have to put on fire bans which people really don't like. If you allow burning the fire trucks are getting stuck in the fields but the grass is dry. It will be a difficult year in Western Kansas. Fire Chiefs and EMTs are worried about how to rotate their supplies. Funds are really getting short.

Pat Collins – There is a buzz with the Regional Councils. People are trying to put together their 2011 projects and the guidance has not yet been issued. They do want to support the state communications plan. The majority of the regions have MOU'd money to get this project completed. They also have some 2010 projects that are going. Just had a press release on a coordination project with SE and SC Kansas and a contractor is busy working on what Melissa was talking about. This is a good project that we can show other regions. Last meeting Rikki and Brandt talked about accountability and resource tracking and we are behind that project.

Randy Duncan - Counties are gearing up for severe weather week. Keeping an eye out of developments in the federal government. A resolution was passed for government to say open for two more weeks in hope they compromised. Looking at a 40 million dollar cut in EMPG. International Association of Emergency Managers (IAEM) has not officially adopted a status at this time, but plan to support the President's recommendation.

Mark Krentz – 12.4 million is a bit below the average for snow removal over the past 5 years. Previous two years were extremely high, but the storms fell during the week. A couple of weeks ago members from the Georgia Department of Transportation. They received bad press in January, and it was interesting listening to them. They have a strong dislike for the press and it is mutual. They do not have strong partnerships with other agencies. This proves how important public information officers are working with the media and partnerships are very important.

Sandy Johnson – Members received a booklet that is going to be distributed though extension agents from the Multi-State Partnership. It is a nice guide for rural people. Working on Risk/Crisis Communications for PIOs in June. Executive Risk Communications Course with the Governor and Cabinet level staff. Had a plant protection exercise yesterday and are

training up their internal incident response teams. Request FEMA technical assistance for an annex to the KRP. They are going to do a general plan with SOPs for event specific.

Bill Brown – Two business drivers are animal disease traceability and animal health planning. USA Herds is a consortium of states developing a system for animal disease traceability. Oklahoma and Texas has asked Kansas to participate in a Veterinary stockpile exercise in 2013. There is a lot of training going on with 280 veterinarians. There are several people going to meetings on Animal Health Association meetings and avian influenza.

Carole Jordan – Like everyone else they are dealing with changes and challenges. Glad to have the new Secretary. Watching the federal budget there are block grants available to help rural communities with basic infrastructure – water, sewers, fire trucks. They have urgent need dollars to use when disaster strikes. About ready to close out the working from the 2007 floods in South East Kansas. Have some state funded community development projects. They are taking on the rural opportunity zones which provide income tax relief, and assisting counties to pay tuition for students that go away to college and come back to rural communities. Transferring a program back to the department of agriculture that used to be housed there. Received a grant for broadband planning and mapping at ConnectKansas.org. It is more than a map, but you can see where there is a gap in broadband service and where the different internet speeds are available. Looking at this as being vital infrastructure. Have had a broadband task force, and working to fit this into the current Administrations plan. Tourism will be transferring to Wildlife and Parks.

Mindee Reece – Dr. Robert Moser is unable to attend today. Merger of Kansas Health Policy Authority into KDHE. KDHE Emergency Readiness Initiative is going to continue where every employee has 5% of their job duties to respond. All employees will be trained in ICS up to level 400. Final updates on the Pandemic Response Plan. Have two exercises coming up April 18 – Warehouse exercise that allows locals to test their receiving. May 10 will walk through a disaster scenario with new leadership. Dr. Moser will serve as Secretary and the Health Officer. Mindee is serving as his deputy.

Jim Ogle – One of his staff saw a correlation that the increase of disasters has increased with the CEPR.

Pat Eakes – Will have a new address as of July 1; not sure what it will be at this time, but will be under the Governor's Office. Will not be located in the Statehouse, but don't know where they will be.

Col. Ernie Garcia – Still learning his way around. Thank you for your continuing commitment to the work KHP has done in emergency response and coordination, cooperation, and teamwork. One of the things I have noticed since coming back to Kansas is the working together to get the job done, and I wish the people back in DC would have the urgency like we do. The Commissions goals and objectives cannot be done without the cooperation and teamwork. The KHP commitments to serve the citizens of Kansas in a timely manner with the help of Captain Eric Pippin is our liaison. I am proud of what we have done in the past and plan to continue that relationship.

Jack Taylor – Annual conference will be the last week of April for the fire fighters conference. There is a bill for the prohibition of local government to require sprinklers in public buildings which they do not support. Also a bill to prevent fire departments from charging a fee for services – they are taking money away and not allowing a way to recoup those losses. Pat Collins mentioned the IAMES program and we are working hard on that. Right now credentialing personal and typing equipment so we know what is available across the state. There is a need for a Kansas Fire Service Working Group. This would be similar to the Law Enforcement working group that was recently chartered through this group. He was hoping to have a charter for this meeting, but it is not ready yet. It will be ready for the next meeting. This not a fire service deal, but an Emporia thing. Would have liked to have gone to Emmitsburg as a city, this was not available. KDEM put together a first class training and exercise for them. KDEM was available as evaluators, teachers, and controllers. It was wonderful and he applauds KDEM for putting this together.

BG Lee Tapanelli – The only way we can be successful is to work together as a team. What CEPR has developed into tells you the importance of the group. Several individuals have mentioned the budget and reorganization and as we look toward the future is that we are not going to see any additional resources. As we look at ways we can partner and look at our plans with an all-hazards approach we will see it is easier to exceed. We know that we are going to have to restructure. How are we going to assume risk and in what areas because we can't do everything. WE need to look at our resources, prioritize, and mitigate. I have three different hats that I wear and the only way I can be successful is with this group working together. We have a great strength that not all states have. If we work together in the end we

can accomplish what Kansans expect. We did start off the year with three large snow storms. We had Governor Brownback spend three hours in the EOC. This was important for him to see the coordination and teamwork we have. He asked many good questions. Visited with everyone there to find out what their role was. Several of the new cabinet members came down to the EOC and saw what their role might be in a disaster. In the end all of our partners performed in a magnificent manner and hats off to a job well done. Severe Weather Week is having a preparedness fair at Crisis City on March 12. The Governor did sign the Severe Weather Awareness Proclamation. Had a great training with Lyon County and plan on doing one community specific course a year. New Madrid exercise will be in May and continue working with our partners for Amber Waves exercise in 2012. The Kansas Response Plan was promulgated by Governor Parkinson in January. Special thanks for Anthony Fadale in the Vulnerable needs registry. Will be working with Rikki Stewart on resource typing.

John Prather – the Severe Weather Awareness Guide has a lot of great information. It is a collaborative document with the National Weather Service, KDEM, and county emergency managers. He would like to see how much of this information is getting into the private sector and agencies. 2010 Annual Report is out. There is a wealth of information that is great. Has been getting many comments coming in that say this is great work.

Remarks from Public:

Brandt Haehn – would like to see a briefing on the Comprehensive EM system. Rikki would be glad to do a presentation and get your feedback.

Jessica Frye – For those looking for the 2010 Census numbers should be available today or tomorrow. I have done a briefing on Kansas Map, and a new version is coming out in the next 30 days.

Pat Collins – Was listening to Carol talk about infrastructure. The state has a next generation 911 grant that is working with a contractor. It all funnels back to VOIP and having the capability at each of the residents. It is something the states are working on.

Presentations

Commission on Emergency Planning and Response CEPR 101 – Jennifer Clark

- CEPR used to focus just on Hazardous Materials but has gone to All-Hazards
- Started out with 9 members and was expanded to 27. Only 26 have been appointed. We've yet to acquire a tribal representative.
- Page 3 of the Annual Report has a listing of the roles and responsibilities of the CEPR.
- Page 27 has the roles and responsibilities of the Local Emergency Planning Committee (LEPC).
- Will be having their first LEPC sub-committee meeting following this meeting.
- HEMP Grant does not have NIMS requirement, but they do have a HSEEP requirement.
- Spend the bulk of the agenda on State Responsibilities.
- If there was something that we needed to do on the enforcement side would there be some kind of notification?
- County level should be the ones that take action – and they would be able to keep some portion of the fines. There is some kind of revenue sharing mechanism.
- EPA takes enforcement actions. Jennifer does not know if the state or a local government ever has.
- It is amazing to see how the CEPR has emerged into all-hazards. The LEPCs are important and it give us connectivity into the local communities. This is something we need to continue to work on – how can we continue continuity?
- Not all the LEPCs across the state have followed the direction of the commission. Many have followed the all-hazards approach.
- Randy Duncan would request submission of the approvals back the LEPC Chair. They may not always get a copy. The original goes to the County Clerk and a courts copy should go to the LEPC Chair.
- There is an attorney general's opinion that considers LEPC members as state employees in liability.

DEPLOYABLE RESOURCES – Angee Morgan

- Two LE meetings in Hutchinson.
- Command and General Staff Training in Mississippi
- Command and General Staff Training in the Metro Area.
- Conference in Denver
- Working on a conference in Kansas

- Used the Communications section of the IMT for the snow
- Looking for IMT volunteers at Crisis City
- Developing their strategic plan
- Excited about working with fire chiefs and having a fire working group. This helps us to make better decisions at the state level.
- On March 12 you and your family are invited to Crisis City. They are still looking for volunteers to provide safety. It will be from 9 AM – 4 PM.
- Jessica Frye reports on the GIS Working Group. Did have a meeting February 17.
- 17 members with ½ state and ½ county and still looking for more members.
- Deployed the PIGI to Fort Hays State University.
- Participated in the Integrated Emergency Management Course in Emporia.
- The PIGI will be at Crisis City on the 12th.
- Support the New Madrid exercise in May
- Support Amber Waves in 2012.
- If you would like the PIGI at an exercise please coordinate with Jessica. There is still opportunity available.
- GIS is very important to an event. This helped out with who was affected with names and address. Really a great resource.

EPA – Fatima Ndiaye and Dan Lininger

- Responses that have had: Kaw River a couple days before Christmas. Dredging company was doing activity and they had some minor releases. Intake was shut down for about 4 days.
- Mercury Response in Chanute. Work with the Fire Marshal's Office. Many devices were in an old building, and some were damaged. They hired a private company, but EPA did some air testing.
- Residential Mercury Clean-Up in St. John – several pounds of mercury were found in the old furnace. Wife was pregnant and they were worried about mercury poisoning of the fetus. Had to remove a floor drain and you can still see traces of mercury – so it was releasing into the air. Did place some air monitors to track if there is still mercury releases.
- Kansas Pipeline Association has events throughout the state. EPA will be in attendance.
- KDHE Lab will be working with CDC and EPA on an exercise in October. Drinking water facility and a terrorist incident. Just did the exercise in the NW part of the country with 25 state, local, and private labs.

- Have done training of 1500 to 2000 responders with a training contract. It is expiring at the end of May and it will not be renewed. They think it was a good deal, but with their funding being cut they cannot justify it. They will still do some training, but not to the extent they had been. There are still a couple of mechanisms available.
- Carl Brooks and Josh Svaty both from Kansas are now in EPA administration.

STATE EMERGENCY ALERTY SYSTEM (EAS) UPDATE – Jonathan York

- Added in 3 new members.
- Last meeting before the February 22, 2010 meeting was January 2003.
- Plan template is 95% done. Will be working on testing.
- Would like to have a draft plan filed by August.
- Randy wants to say a huge thank you to Jonathan, Angee, and TAG for the support you are giving to the locals on EAS. It is a massive project but will help the locals.

PUBLIC/PRIVATE PARTNERSHIP TransCAER VIDEO – John Prather

- Video on TransCAER on transportation emergency response.
- Many Kansas venues were used in this video.
- TransCAER is a training initiative on the private side. It is a collaborative effort and we work hand in hand with the community responders and multi-agencies are involved.
- A report was just released from 2007 and was about hazardous materials on the highways 54% by volume of hazmat is moved by truck. Our economy is based on moving hazardous materials goods.
- Most of the trucks are placarded.
- In 2006 we did a first ever defined discipline training in Kansas focused only on ethanol. This was in 2006 and ethanol was just beginning to be used in the supply change. Many did not have the materials or the expertise to fight an ethanol fire. We knew we could not handle the situation especially in rural areas. It has much different properties than gasoline and other fuels. This was emulated in other states. One of the lessons learned from the hot wash – everyone one of those stops had a 100% turn out rate – and that was the Kansas Highway Patrol. This would be deemed as unusual, but in the end KHP recognizes in rural communities derailments and other incidents they would be the first on the scene and would be walking right into it. They are often the communication link between responders. Realized they need to have regional law enforcement training. It should be widespread.
- The current planned event is a national event – anhydrous ammonia. You would be amazed how much anhydrous ammonia is used. They will be at the Kansas Ethanol

burn. They use anhydrous ammonia in the creation of ethanol. Will have all aspects of transportation – June 4 – Lyons and June 11 – El Dorado. They will both be held on Saturdays. By reputation this should be a successful event.

- Our plan is to continue working with the public/private sector.
- Business and Industry Forum will be May 25 and 26 of May at Crisis City. The CEPR will be held on May 25. This was very successful last year.
- Any plans to schedule future training with Crisis City? Yes, John is working with Frank to make this happen.

ELECTIONS COMMITTEE – John Prather

- After our last annual meeting at Crisis City we had an election for officers. Many commission members expressed concern about the process. We elect a Chair. The Chair will select a Vice-Chair. Traditionally the Vice-Chair will move up.
- A suggested by-law change has been proposed. Elect a Vice-Chair which will move into the Chair – they will serve two one year terms.
- If we want to make this happen we can get a committee together to find two candidates. John will lead for a second year and the Vice-Chair will take over the following year.
- Alternate with public and private sectors.
- A co-chair could be used.
- This is a big board, and this is formalizing our process.
- Do we want to continue with the alternate of public/private.
- We need to clean up the terms.
- Randy Duncan speaks in favor of the proposal. It helps the group to have the process more explicitly outlined and detailed. As for the rotation of the public/private rotation it was something he had started and it was a good way to get balanced leadership. He speaks in favor of both proposals. Does not have a comment on the term in office.
- There are four meetings a year and it is hard to get something accomplished in a year. John and Jack liked the idea of two one year terms.
- Pat also agrees with the process as outlined and the terms.
- Has this been changed with the charter and the law that creates the CEPR? Not to Angee's knowledge.
- Tim East motioned to have one two year term and Jim Ogle seconded with all approving.
- Mindee Reece motioned for the election and Jim Ogle seconded with all approving.

KDHE/WOLF CREEK INGESTION PATHWAY VIDEO – Tim East and Tom Langer

- To get a nuclear operating license you must have an emergency plan approved by Nuclear Regulatory Committee, and FEMA will look at community and state plans. You must also test those plans.
- Every other year there is an exercise to ensure the health and safety of the citizens.
- Evacuation is based on 1000 millirem of exposure. This would be equivalent to having an abdominal CT scan or living in Denver for a year.
- The worst commercial industry accident was in Three Mile Island. While a good portion of the core was melted there was not release. However, there have been practices put into place to ensure the safety of citizens.
- Use a 10 mile emergency planning zone.
- Look at food and water within a 50 mile zone. This is looking at preventing the spread of contamination.
- An Ingestion Pathway Exercise is required every 6 years. However, the State of Kansas has chosen to practice this every three years.
- KDHE takes the response very seriously. They drill the plans and get people involved.
- Tom Langer is the Director of Environmental Health which houses the Bureau of Radiation.
- The Wolf Creek response is something we regularly drill on.
- In the initial emergency he is confident we can roll out and respond.
- Ingestion Pathway brings out more questions but each time we practice helps answer questions that we have.
- The lessons learned are not just what if for Wolf Creek, but will be used with Amber Waves as well.
- The video shown is available on the KDHE Website.

FUSION CENTER BRIEFING – Jeremy Jackson

- Director of the Kansas Intelligence Fusion Center is from the Office of the Attorney General
- CEPR and the Fusion Center will work best in the realm of planning.
- Approximately there are 72 fusion centers recognized by the Department of Homeland Security. Each state has one. There are 22 urban centers that have one that is recognized by DHS. There are more out there.
- Information sharing only
- Limited/No access to classified threat info
- Single agency staffing/funding

- Heavy dependence on federal grants
- Working on combining all relevant disciplines
- There are about 30 different offices they work with both public and private
- Tried to open up the pipeline to get information from all sources.
- Want to have an effective and sustainable solution.
- Attorney General's Office provides a KIFC Director and Privacy/Civil Liberties Officer
- Adjutant General's Office provides Homeland Security Director and access to secure information.
- The four pillars of Kansas Fusion: focused on Intelligence Analysis (both strategic and tactical), unparalleled access to classified threat information, true multi-agency/multi-discipline, and leading fusion center for private sector/critical infrastructure integration.
- Research to support decision processes
- Aimed at prevention
- Sensitive Compartmented Information Facility – you can work with systems at the Top Secret level
- Constantly reaching out to people.
- Fusion Focus Teams
 - Terrorism, Asymmetric and International Criminal Enterprise Threats
 - Health, Pandemic and Biological Threats
 - Foreign Animal Disease and Agricultural Threats
 - Power, Energy and Cyber Threats (Critical Infrastructure)
- These are the initial focus areas right now
- Developing Capabilities
 - National SAR Initiative (Suspicious Activity Reporting)
 - PMO providing hardware/software/training
 - Intelligence Liaison Officer Program
 - KHP Liaisons
 - Training
 - Terrorism Screening Center Interface for Kansas
 - I-70 Suspicious Activity Report – Expanding
 - Threat Assessments – Expanding by Focus Team
- How do you get information from each of the 105 counties or dispatches? KHP is a cornerstone for this because they have people all over the state and connections to law enforcement. Process has been taught to look for certain things and to call it in.
- Thank you for the briefing. The trucking industry has helped out. With the economy these are going to become more and more important.

ANNOUNCEMENTS AND ADJOURNMENT

- Randy Duncan motioned to adjourn and Pat Collins seconded.

Next Meeting: May 25, 2011 at Crisis City