

Commission on Emergency Planning & Response

Minutes

December 5, 2013

Members Present:

- Jack Taylor, Chair / Firefighters
- Tim East, Vice-Chair / Energy
- Oscar Thomasson, Regional Councils
- Russ Tomevi, Public Works
- Martha Gabehart, Individuals with Disabilities
- Mark Willis, Emergency Services
- Angee Morgan, proxy for BG Lee Tafanelli, Adjutant General
- Mike McNulty, KS Dept. of Health and Environment, Health side
- Leo Henning, KS Dept. of Health and Environment, Environment side
- Kent Cornish, Business / Industry – Broadcasters
- Darryn Gillihan, Business / Industry
- Doug Grauer, Business / Industry
- Ashley Goss, Public Health
- Eric Pippin, proxy for Col. Ernest Garcia, KHP
- Clay Adams, proxy for Mike King, KDOT
- Sandy Johnson, proxy for Jackie McClaskey, KS Dept. of Agriculture
- Scott Briggs, Counties
- Teri Smith, County Emergency Managers
- Larry Stainbrook, Agriculture, Crop, or Livestock
- Kirk Thompson, KBI
- Doug Jorgensen, Fire Marshal's Office
- Keith Meyers, proxy for Pat George, KS Dept. of Commerce
- Charlie Keeton, Hospitals
- John Sweet, Cities
- Chris Howell, Tribes

Members Not Present:

- Henry Hungerbeeler, Transportation, Trucking and Rail
- Law Enforcement representative, Vacant

Call to Order / Roll Call: Chairman

- Meeting was called to order at 1004.
- Roll Call was called by Tina Fike at 1004.

Consent Agenda Review: Chairman

- Consent Agenda was approved by commission at 1006.

Presentations:

State Emergency Management Program Strategic Plan

Angee Morgan, KDEM

- Realized during the Emergency Management Accreditation Process, a statewide Emergency Management Strategic Plan was needed; includes all partners in the emergency management process – state agencies, local agencies & regional councils;
- In 2012, KDEM met with emergency management stakeholders and developed a strategic plan; was a very basic plan at that time;
- Plan will be reviewed annually; KDEM & stakeholders met again this year & have made improvements; will be reviewed in Spring of 2014 & findings will be presented to commission;
- Most of the participants in the plan review are present at meeting today;
- Q: Is there any one area that was most difficult?
 - A: No, we are tactical type operational responders, so to think strategically was different than how we normally operate; used an outside facilitator this time as that helped break down the thinking, so that is not such a “big picture”;

2013 LEPC Appointments

Harry Heintzelman, KDEM

- Attended 10 county LEPC meetings this year;
- Noticed trends:
 - Negative: LEPCs not being notified of releases - other states not calling; own responders not advising of info; oil spills due to differences in reporting requirements; low attendance at meetings – need to think outside the box to get better attendance; LEPC/County Gov't/industry relations are not good – need to think of ways to get together;
 - Positive trends: Renewed LEPC effort in at least 5 counties; more counties are asking questions regarding LEPC; more counties are developing / using websites & social media;
- Have reviewed all 105 county files & contacted them for status updates as well as those that have missing documents;
- Updated LEPC map for website – experiencing technical issues at the moment, but will get up & running as soon as possible;
- Have sent two copies of the LEPC Ledger out to counties;
- In January 2014, will start re-writing the LEPC handbook due to comments / discrepancies, as well as updates;
- Will start planning for 2014 LEPC Conference – set for May 6-8, 2014 in Junction City at the Courtyard Marriott;
- Would like to ask CEPR to initiate targeted informational campaigns – would help with communication flow in regards to one of the negative trends mentioned earlier:
 - For industry: would show the benefits of participation along with reminders of notification requirements;
 - Would like to have some pamphlets made up with information that is needed; would include information on spill reporting but will have Tier II information as well;
 - For County Commissioners: the who, what, when, where & whys of LEPC;
- Would like for LEPC brief be moved to the March meeting due to LEPC submission deadlines for counties. Per CEPR chairman, that will not be a problem;
- Questions:
 - Q: Wasn't there some discussion in regards to centralizing the spill reporting at a CEPR meeting earlier this year?

- A: Yes, there is a group that's currently working on that;
 - Q: Do we know the status of that?
 - A: (From Jamie Schwartz, member of Spills Database Consolidation Sub-Committee) It's currently a work in progress; have met with KDHE & KCC, and hope to have an idea of what will happen sometime in the next six months or so;
 - Q: Is there some information available info from KDEM that address the benefits and legal requirements, etc.?
 - A: Yes;
 - Q: What additional information would be helpful from CEPR, as we are an advisory committee only;
 - A: Just mainly more information to get out to the counties so they can forward to some industries that are not wanting to cooperate;
 - Q: So you want to do more preparedness activities rather than focus on recovery and regulatory actions after a spill?
 - A: Yes. Would like an outreach program to give the LEPCs something to give the industries and/or county commission that explains the benefits to them;
 - Q: Is there interest to work with Harry and bring back some ideas to the next meeting?
 - A: Teri Smith volunteered & she advised that she has a couple people on her LEPC that would be willing to help as well;
 - Q: What exactly will be our role here? What exactly is it that we want to do to assist him?
 - A: That is what Teri & Harry will be working on & bring back to us in March;
 - Q: There are concerns about release reporting, when there is a release, the first thing you have to do is contact NRC, KCC, then KDHE, then KDEM, LEPC, and so on – some of the issues may be at the producer level. Could that be the issue or could it be pipeline companies, the refineries, etc., that type of industry?
 - A: Usually the larger refineries are not the problem, it's the smaller ones;
 - Q: Sometimes you can call those numbers & never get an answer, or can leave a message & never receive a call back; could an issue be that they've tried to call the numbers listed & never got an answer?
 - A: There are some internal issues;
 - Leo Henning: Just to clarify, oil & gas producers are regulated by The Kansas Corporation Commission (KCC), and as long as the oil spill happens and is contained on the producing lease, then they are the full regulatory body for that release; no calls need to be made to KDHE, only when the release leaves the lease, either by transportation, pipeline, refinery, that's when it becomes a KDHE response;
 - Mike Davis, EPA Emergency Response Program: To clarify further, if a petroleum release threatens or contaminates a waterway with a high enough quantity to produce a sheen, then the requirement is to notify the EPA;
- Have received majority of LEPC Letters in 2013,
- Showed slides of those counties that have current/outdated LEPC Appointment letters, Bylaws, Compliance Certifications;
- Showed slides of those counties that have current LEPC meeting agendas, LEPC meeting minutes, EPCRA Public Notices, and LEPC websites;
 - Q: Does LEPC fall under KORA & KOMA?
 - A: Yes;
 - Q: Since they are under KORA & KOMA, the agendas & meeting minutes need to be published.
 - A: They are available either through the LEPC websites or by contacting the LEPC directly;

- Q: Would advise that the LEPCs be notified that they do fall under KORA & KOMA so they are aware of requirements;
- Showed commission a beta version of what the new LEPC website will look like;

CRMCS Project Update

Bryan Murdie, KDEM

- Comprehensive Resource Management Credentialing System is a tool designed to increase the resource management efforts of city, county and state organizations;
- Also allows emergency response agencies credential personnel, track resources, and find the nearest resource;
- Tasks for CRMCS:
 - Develop a KS customized resource management system – complete;
 - Adopt statewide personnel credentialing and state resource typing standards – equipment standards complete and personnel standards for ESF 8, 9, 10, & 13 complete;
 - Provide quick visual identification on Kansas identification cards, i.e. driver’s license – completed September 2013;
 - Have the ability to print KS sunflower on the back of the KS driver’s license;
 - Ensure initial and annual training in support of the CRMCS – ongoing;
 - Filter current databases through Kansas-MAP prior to consolidating information into Resource Manager Web – complete;
- Current usage of CRMCS:
 - Responders: 36,092, up 23% from last briefing;
 - Equipment: 3805, up 27% from last briefing;
 - Organizations: 2894, up 11% from last briefing;
 - Admin Users: 943, up 30% from last briefing;
- Of surrounding states using CRMCS, Nebraska has the next highest number of responders at 6,500;
- Uses for system remain the same as from last meeting; most prominent is manual and electronic accountability, and additional uses continue to be found:
 - Code 128 barcode – is an option to the user to change the other ID on the front of the card to a barcode on the back;
 - Practical uses include: timecards, patient medication tracking in hospitals;
 - Provides information on availability of assets & the ability of tracking assets while on scene in near real time visibility over the internet;
- Kansas-MAP is the database that feeds into CRMCS;
 - It recently received facelift in November 2013, made available for mobile devices such as smartphones and tablets, and made application more user friendly;
- Showed commission how databases “talk” to each other;
- Currently have 638 deployable assets in resource manager web;
- Project completion for CRMCS is on track for completion date in July 2014;
- Questions:
 - Q: Does the map show state or regional resources?
 - A: It shows all resources: city, county, state, regional;
 - Q: Is the resource manager web available just for registered users or is it a public website?
 - A: It is a secure website, those agencies wanting to access it will have to apply through me to get access;
- Resource Manager Web (RMW) is a database, while CRMCS is comprised of several systems that work together to make resources visible to those that may need them; an agency can choose to use RMW solely as a database for their own records; they become visible on Kansas-MAP once they are marked as deployable; users can search for deployable resources & see contact

information;

- Is user friendly; has fields that are required for both personnel and resources;
- Questions:
 - Q: Can you tie into the KS Municipal Utilities' Mutual Assistance program?
 - A: (Brandt Haehn, Planning and Mitigation Branch Manager) Not at this time, but it is being looked into that they start keeping their resources within Resource Manager Web;
 - Q: On the map, is that where the resources are located?
 - A: Yes;
 - Q: Is the site capable to track the resource while in transit?
 - A: No, the requestor gets an ETA if they contact the resource POC & ask;

RIP Stop 2013 Exercise

Sandy Johnson, KDA

- RIP Stop is an exercise that the Department of Agriculture partnered with K-State University, Riley County, Pottawatomie County, and Emergency Management;
- Exercise was held on October 9– 10, 2013;
 - First meeting held on October 5, 2012, but had exercise already developed due to having funds that needed to be spent quickly;
 - Held numerous exercises and more meetings in preparation of RIP Stop;
 - Held permit management meetings due to a lesson learned from the 2009 exercise with Oklahoma, when troopers wrote permits for vehicles crossing the border, a lot of them ended up in the car, so had no idea what OK was doing, so this exercise learned how to deal with that;
- Had a large amount of participants – other states, KS Department of Agriculture employees, KS Governor's Office, KDOT, approximately 100 people from K-State; KS Wildlife, Parks and Tourism, KDHE, SGCO zoo sent a liaison for exercise to coordinate with all zoos in the state; county agencies, other state agencies;
- Objectives:
 - Demonstrate the ability to activate appropriate facilities to support the incident response;
 - Demonstrate the ability to activate the appropriate response plans and annexes to guide the response;
 - Request, utilize and realistically track resources that are used in the response – had 50 -60 state veterinarians during exercise which state doesn't normally have;
 - Develop and broadcast a written agriculture movement control order to the appropriate people within 30 minutes of making the decision;
 - Activate appropriate phone banks to respond to public inquiries – didn't happen for this exercise;
 - Implement a coordinated and consistent command and control system, including applicable communication components;
- Exercise was held over 2 days; no federal participants due to government shutdown; made exercise participants rely on themselves instead of relying on Federal partners;
- Lessons learned:
 - Participants were well trained;
 - Plans are valid;
 - Foot and Mouth Disease is a highly complex event- traditional response doesn't work due to different authorities & different responses;
 - Information sharing was challenging;
 - Movement control terminology needs to be clear and consistent;
 - Need to improve situational awareness;

- Need more opportunities for realistic practice;
- Need more trained IMT members to replace those that are assigned to the field; only have 12 veterinarians in the state able to
- Need more Just-In-Time training for veterinarians;
- Improvement Planning:
 - Have a 3 year training & exercise plan;
 - Revising to include the move from Topeka to Manhattan;
 - Situation reports need to be revised and shared with all stakeholders;
 - Terminology needs to be clear & concise;
 - Standard Operating Guides (SOG) & plans need to be more specific – terminology needs to be clear;
 - Continue work on resource request process;
 - Will participate in regional exercises;
- Action Items:
 - Definitions for Stop movement, permitted movement & quarantine enforcement;
 - Showed map for permit management;
 - Have Memorandum of Understanding (MOU) signed with Colorado and Nebraska, and have met with Missouri; Oklahoma has had employee turnover so are still in the process of working with them;
 - Permitted movement: how to get things moving again:
 - Industry can apply for a permit – permit approval is not a guarantee;
 - Milk haulers are most likely to be given a priority during the first days of an outbreak; others would be considered once a process is in place;
 - Once a permit has been issued, KS Dept. of Agriculture notifies law enforcement that a permit has been issued;
 - Phase could last several months;
 - Quarantine Management:
 - The Office of World Health Organization for Animals requires a 6.2 mile quarantine zone around an infected premise; no susceptible species would be allowed in or out of zone;
 - State, county and local officials will determine the zone boundaries based on many factors;
- Regional Homeland Security Group Projects for 2014:
 - Industry Workshop – Regional Tabletop Exercise in Northwest Region;
 - Industry Workshop – Tabletop Exercise with the Northeast Region, a Functional Exercise with the Northeast Region, and a Checkpoint SOG Development in the North Central Region;
 - Regional Functional Exercise, Regional Tabletop Exercise, a Checkpoint SOG Workshop, and an Industry Workshop in the Northeast Region;
 - 5 Temporary Holding Area Workshops, Regional Tabletop Exercise, 3 Drills with Corrals, and Checkpoint Drill in the Southwest Region;
 - Regional Functional Exercise, Regional Tabletop Exercise, and Checkpoint SOG Workshop in the South Central Region;
 - 3 TCP SOG Workshops, Industry Workshop, and 3 Temporary Holding Area Exercises in the Southeast Region;
 - All regions will have a tabletop exercise;
- Questions:
 - Q: Was the media there covering the exercise or were they a part of the exercise?

- A: They were not part of the exercise;
- Will have the After Action Review done in the next few weeks but will not be published; an executive summary will be hyperlinked on Dept. of Agriculture's website;

Wolf Creek Evaluated Exercise

Jason Meinholdt, KDHE

- FEMA requires certain types of radiological activities to be evaluated at certain timeframes;
- Responsibilities of KDHE Radiological Emergency Preparedness (REP):
 - 2 main Federal entities that are involved in the REP program:
 - Nuclear Regulatory Commission (NRC) is the agency responsible for the oversight of the agency (inside the fence);
 - FEMA is responsible for everything outside the agency – also referred to as Off-site Response Organizations (OROs) – locals, hospitals, state, etc.;
 - FEMA requirements:
 - What the OROs meet in terms of criteria:
 - School evacuations / shelter in place;
 - Hospital patient care;
 - Reception & care centers;
 - Protective actions – evacuations within the local EPZ, certain subzones, etc.;
 - Emergency Alert System (EAS);
 - Public Information;
 - Radiochemistry lab at Forbes;
 - Emergency Medical Services, etc.;
- This evaluation was called The Ingestion Pathway Exercise;
 - It is a 2 part exercise:
 - Plume phase (emergency phase) – when there is an actual release or a release is imminent from the plant;
 - Post-plume phase – release is over, evacuations are done, concerned about ingestion, long term doses, recovery / clean up;
- Extent of play is a letter with detailed evaluation criteria:
 - FEMA sends a multi-page letter with detailed evaluation criterion;
 - Several meetings occur with all parties to formalize the extent of play;
 - Aids in determining exactly what must be demonstrated to the evaluators;
- What is evaluated:
 - SEOC, JIC / PIO, County EOC, Joint Radiological Monitoring Teams, Ingestion Pathway Sampling Teams, Dose Assessment (Protective Action Recommendations - PARs), Field team coordination, Wolf Creek Emergency Operations Facility (EOF), A Sample receipt – a receipt showing that a sample that was taken out in the field was delivered correctly to the Radiochemistry lab for analysis, Radiochemistry lab; WIBW EAS; Forward Staging Area;
- Exercise went well, all criteria were met; had a few minor issues;
- Final report will be issued by FEMA within 90 days;

2013 – 2014 Flu Outlook and MERS-CoV

Charlie Hunt, KDHE

- Next week is National Influenza Vaccination Week;
- Kansas maintains an infectious disease surveillance system in general, and is mostly a case-based reporting system – if a doctor sees a patient that is diagnosed with a disease on this list, the doctor is required to report that case to public health; however, seasonal flu is not on list;
 - Exceptions are:

- Pediatric deaths;
 - Novel infections;
- Annual estimates of 5 – 20% of the population is infected with the flu;
- How is influenza surveillance done:
 - Inter-pandemic period – Sentinel surveillance network;
 - Have 37 out-patient clinics throughout the state that reports to KDHE on a weekly basis;
 - Mortality – done by death certificates that are filed within a division of the agency;
 - Vaccinations;
 - During the pandemic period:
 - Initial case based;
 - Enhancement of inter-pandemic period methods;
 - Hospitalization - asked hospitals to report patients seen in ERs & being hospitalized for influenza-like illness;
 - School absenteeism – asked schools to report number of students out per week due to illness;
- Showed map of ILINet Provider surveillance network;
 - Have pediatric, general, and college health centers as part of the network;
 - Prior to the H1N1 outbreak, less than 25 stations were maintained throughout the state so did not get a good geographical representation;
 - Currently, there are approximately 34 sites throughout the state;
- Showed map of clinic visits for flu like illnesses, CDC weekly flu report, and flu like illness activity level;
- Showed graph of amount of lab tests per week of flu like illnesses and national CDC lab testing;
- Q: How do you factor in those that don't go to the hospital?
 - A: Here in KS, we don't factor those people in;
- Showed graph of percent of deaths associated with pneumonia and influenza over last 3 years – trend is a peak in February in all three years;
- Potential Enhancements and other surveillance:
 - BioSense:
 - Syndromic surveillance system;
 - Is a hospital based reporting system;
 - Plan to integrate into seasonal surveillance;
 - Have approximately 30 hospitals across the state participating, and have partnered with Kansas Health Information Network;
 - School absenteeism reporting;
 - Population surveys;
 - Vaccine coverage;
- Q: Has the report come out that tells how well the vaccine is matched with the strain of flu?
 - A: Not yet; but the strains that we've detected are working with the vaccines we have;
- Q: Is the number of people getting vaccinated staying the same?
 - A: Approx. 60-70 % in certain populations get vaccinated, usually it's about 40% for all populations;
- MERS-CoV: Middle East Respiratory Syndrome – Coronavirus;
 - Is relatively common worldwide, most cause minor to moderate upper respiratory illness, and most people will be infected at some point in their lives;
 - Common Coronavirus:
 - SARS (2002) – last known case in 2004;

- Originated in Guangdong Province of China;
- Spread along airline routes to primarily major cities in 26 countries;
- There were 8,098 confirmed cases and 774 deaths;
- Transmission occurred mainly in hospitals and by close contact;
- Last known case was in 2004;
- MERS-CoV – first identified in Saudi Arabia in 2012;
 - Is different than SARS – is similar to a virus found in bats;
 - Has an unknown origin;
 - Causes acute respiratory illness – fever, cough, shortness of breath, pneumonia;
 - Has a high-case fatality rate – 157 lab-confirmed cases with 66 deaths;
 - Mostly limited to countries in or around the Arabian Peninsula:
 - Saudi Arabia – 127 cases with 53 deaths;
 - Qatar – 9 cases with 3 deaths;
 - Jordan – 2 cases with 2 deaths;
 - UAE – 6 cases with 2 deaths;
 - Oman – 2 cases with 2 deaths;
 - Kuwait – 2 cases with no deaths;
 - Cases in other countries that have links to the Arabian Peninsula:
 - UK – 3 cases with 2 deaths, France – 2 cases with 1 death, Tunisia – 3 cases with 1 death, Italy – 1 case with no deaths;
 - Most cases that are seen have pre-existing conditions;
 - Some transmission has occurred with close contact, but no sustained human to human transmission;
- Plans: maintain surveillance, receive guidance from KDHE, coordinating testing
- Questions:
 - Q: What is the incubation period of MERS?
 - A: About 10 days;
 - Q: Do you coordinate with military activities within the State of Kansas?
 - A: We coordinate the sharing of information between agencies & military;
 - Q: Is the vaccine matching up with the strains?
 - A: So far, yes;

Homeland Security Grant Update

Eric Pippin, KHP

- Due to the sensitive nature of this discussion, minutes were not taken.

Remarks from Committee Members:

- Tim East: Appreciate the Wolf Creek Exercise presentation from Jason Meinholdt; there were a number of out of sequence items that were associated with the exercise, the last one just finished up last week in Lyon County;

Remarks from Public:

- Fatima Ndiaye, EPA: January 8, 2014 EPA will be having a meeting regarding an executive order asking to have EPA, OSHA, and FEMA to collaborate with state and local governments about improving chemical safety; meeting will be held in Kansas City; can contact her or Jennifer Clark from Kansas Division of Emergency Management for more information;

ANNOUNCEMENTS AND ADJOURNMENT

- If there are topics that the commission would like to hear about, please send an email to Jack Taylor.

Next Meeting: March 6, 2014 at Eisenhower Center, Nickell Armory, Topeka.